

**PORTFOLIO  
BUDGET STATEMENTS  
2005-06**

**TREASURY PORTFOLIO**

**BUDGET INITIATIVES AND EXPLANATIONS OF  
APPROPRIATIONS SPECIFIED BY OUTCOMES AND OUTPUTS BY AGENCY**

**BUDGET RELATED PAPER NO. 1.16**

© Commonwealth of Australia 2005

ISBN 0 642 74296 0

This work is copyright. Apart from any use as permitted under the *Copyright Act 1968*, no part may be reproduced by any process without prior written permission from the Commonwealth. Requests and inquiries concerning reproduction and rights should be addressed to:

Commonwealth Copyright Administration  
Attorney-General's Department  
Robert Garran Offices  
National Circuit  
BARTON ACT 2600

Or posted at:  
<http://www.ag.gov.au/cca>

Internet

The Commonwealth budget papers and budget related information are available on the central Budget website at: [www.budget.gov.au](http://www.budget.gov.au)

Printed by CanPrint Communications Pty Ltd



**TREASURER**  
**PARLIAMENT HOUSE**  
**CANBERRA 2600**

President of the Senate  
Australian Senate  
Parliament House  
CANBERRA ACT 2600

Speaker  
House of Representatives  
Parliament House  
CANBERRA ACT 2600

Dear Mr President  
Dear Mr Speaker

I hereby submit Portfolio Budget Statements in support of the 2005-06 Budget for the Treasury Portfolio.

These statements have been developed, and are submitted to the Parliament, as a statement on the outcomes for the portfolio. They also cover the purpose of portfolio budget measures.

I present these statements by virtue of my Ministerial responsibility for accountability to the Parliament and, through it, the public.

Yours sincerely

A handwritten signature in cursive script that reads 'P Costello'.

Peter Costello



# CONTENTS

<b>User Guide to the Portfolio Budget Statements .....</b>	<b>vii</b>
User Guide .....	ix
Purpose of the Portfolio Budget Statements.....	ix
How to read the PB Statements .....	x
Abbreviations and conventions.....	xv
Enquiries .....	xv
<b>Portfolio Overview .....</b>	<b>1</b>
Portfolio Overview .....	3
<b>Agency Budget Statements .....</b>	<b>9</b>
Treasury .....	11
Australian Bureau of Statistics .....	53
Australian Competition and Consumer Commission .....	81
Australian Office of Financial Management .....	113
Australian Prudential Regulation Authority .....	145
Australian Securities and Investments Commission .....	177
Australian Taxation Office .....	213
Corporations and Markets Advisory Committee .....	247
Inspector-General of Taxation.....	269
National Competition Council.....	291
Productivity Commission.....	313
<b>Glossary .....</b>	<b>337</b>



**USER GUIDE  
TO THE  
PORTFOLIO BUDGET  
STATEMENTS**



# USER GUIDE

## Purpose of the Portfolio Budget Statements

The purpose of the 2005-06 Portfolio Budget Statements (PB Statements) is to inform Senators and Members of Parliament of the proposed allocation of resources to Government outcomes by agencies within the portfolio. Agencies receive resources from the annual appropriations bills, special appropriations, standing appropriations (including special accounts), and revenue from other sources.

A key role of the PB Statements is to facilitate the understanding of proposed annual appropriations in Appropriation Bills No. 1 and No. 2 2005-06. In this sense the PB Statements are officially Budget Related Papers and are declared by the Appropriation Bills to be 'relevant documents' to the interpretation of the Bills according to section 15AB of the *Acts Interpretation Act 1901*.

The PB Statements provide sufficient information, explanation and justification to enable Parliament to understand the purpose of each outcome proposed in the Bills.

As required under Section 12 of the *Charter of Budget Honesty Act 1998*, non-general government sector entities are not consolidated into the Commonwealth general government sector fiscal estimates, accordingly, these entities are not reported in the PB Statements.

## How to read the PB Statements

The PB Statements are presented in three sections, aligned in several ways to the Budget Papers, as outlined below.

### User Guide to the Portfolio Budget Statements

An introduction, explaining the purpose of the PB Statements, the structure of the document, and styles and conventions used.

### Portfolio Overview

A brief overview of the portfolio. Portfolio outcomes are depicted in a chart outlining the structure of the outcomes to which the portfolio contributes. This includes a table for Australian Indigenous Expenditures for the portfolio.

### Agency Budget Statements

For each agency within the portfolio, a budget statement is presented in five sections:

<b>Section 1: Agency overview</b>	A brief overview of the agency.
<b>Section 2: Agency resources</b>	A reconciliation of agency resourcing information from the 2004-05 Mid-Year Economic and Fiscal Outlook to the 2005-06 Budget. Includes key changes to the agency's estimates and a table of appropriations and other revenue sources for both administered and Departmental appropriations.
<b>Section 3: Agency outcomes</b>	A brief description of the agency's outcomes and, where applicable, Budget measures in summary form. Details the contribution of the agency's outputs to the outcome, performance information for the outcome, outputs and administered items, and planned evaluations. Notes upcoming competitive tendering and contracting that is of a material or sensitive nature. Links the resources appropriated to their application to the agency's outputs and to administered items.
<b>Section 4: Other reporting requirements</b>	Includes purchaser-provider and cost recovery components.
<b>Section 5: Budgeted financial statements</b>	The agency's budgeted financial statements in accrual format, covering the budget year, the previous year and three out-years.
<b>Glossary</b>	Explains key terms.

## PB STATEMENTS ROAD MAP

Comprehensive information on all government decisions announced in the Budget are in *Budget Paper No. 2, Budget Measures 2005-06*. The PB Statements include Budget appropriations for this Budget, where applicable, in each agency's Table 2.2, 2005-06 Budget Measures.

The following chart shows the links between the Budget papers and the PB Statements.

Budget Paper	PB Statements equivalent
<b>Budget Paper No. 1 Budget Strategy and Outlook</b>	
<b>Statement 1: Fiscal Strategy and Budget Priorities</b> Overview of the fiscal and economic outlook	<b>User Guide</b>  <b>Portfolio Overview</b> Portfolio structure  <b>Agency Budget Statements</b> Section 1: Agency overview Section 2: Agency resources for 2005-06
<b>Statement 2: Fiscal Outlook</b> Budget aggregates and variations to the fiscal balance	<b>Agency Budget Statements</b> Section 2: Agency resources for 2005-06
<b>Statement 10: AAS Financial Statements</b> Accrual financial statements for the general government sector	<b>Agency Budget Statements</b> Section 5: Budgeted financial statements
<b>Budget Paper No. 2: Budget Measures</b>	
Budget revenue, expense and capital measures	<b>Agency Budget Statements</b> Section 2: Agency resources for 2005-06
<b>Budget Paper No. 3: Federal Financial Relations</b>	
Information on the Australian Government's relations with states, territories and local government, in particular, Specific Purpose Payments (SPPs)	<b>Agency Budget Statements</b> Section 2: Agency resources for 2005-06 Section 3: Agency outcomes
<b>Budget Paper No. 4: Agency Resourcing</b>	
Resourcing for Australian Government agencies, including Appropriation Bills	<b>Agency Budget Statements</b> Section 2: Agency resources for 2005-06

## Departmental and administered items

Under the Australian Government's accrual-based budgeting framework, and consistent with Australian Accounting Standards, transactions that agencies control (departmental transactions) are separately budgeted for and reported on from transactions agencies do not have control over (administered transactions). This ensures that agencies are only held fully accountable for the transactions over which they have control.

### Departmental items

Assets, liabilities, revenues and expenses in relation to an agency or authority that are controlled by the agency. Departmental expenses include employee and supplier expenses and other administrative costs, which are incurred by the agency in providing its goods and services.

### Administered items

Revenues, expenses, assets and liabilities that are managed by an agency or authority on behalf of the government according to set government directions. Administered expenses include subsidies, grants and personal benefit payments and administered revenues include taxes, fees, fines and excises.

---

## Appropriations in the accrual budgeting framework

In the accrual budgeting framework, separate annual appropriations are provided for:

- Departmental price of outputs appropriations: representing the government's funding for outputs from agencies;
- Departmental capital appropriations: for investments by the government for either additional equity or loans to agencies or payments from previous years' outputs;
- Administered expense appropriations: for the estimated administered expenses relating to an existing outcome, a new outcome or a Specific Purpose Payment to the states; and
- Administered capital appropriations: for increases in administered equity through funding non-expense Administered payments.

Special appropriations fund the majority of payments from the Consolidated Revenue Fund (especially those that are entitlement driven or involve transfers to State governments). The appropriation framework is discussed further in the introduction to *Budget Paper No. 4: Agency Resourcing 2005-06*.

## **Components of agency financial statements**

Reporting requirements for budgeted financial statements differ between agencies (for example, according to whether the agency participates in administered transactions). Therefore, not all agencies are required to report against all schedules.

The budgeted financial statements contain the estimates prepared in accordance with the requirements of the government's financial budgeting and reporting framework, including the principles of the Australian Accounting Standards and Statements of Accounting Concepts, as well as specific guidelines issued by the Department of Finance and Administration. They show the planned financial performance for the 2005-06 Budget year and each of the forward years from 2006-07 to 2008-09. The statements also include the estimated actual for 2004-05 for comparative purposes.

*User Guide*

The schedules included in the budgeted financial statements for 2005-06 are as follows.

<b>Statement/Schedule</b>	<b>Purpose</b>
<b>Budgeted departmental statement of financial performance</b>	Shows the expected financial results for the agency. Identifies full accrual expenses and revenues, which highlights whether the agency is operating at a sustainable level.
<b>Budgeted departmental statement of financial position</b>	The financial position of the agency. It helps decision makers to track the management of assets and liabilities.
<b>Budgeted departmental statement of cash flows</b>	Provides information on the extent and nature of cash flows by categorising them into expected cash flows from operating activities, investing activities and financing activities.
<b>Departmental capital budget statement</b>	Shows all planned departmental capital expenditure (capital expenditure on non-financial assets), whether funded through capital appropriations for additional equity or borrowings, or from funds from internal sources.
<b>Departmental property, plant, equipment and intangibles — summary of movement</b>	Shows budgeted acquisitions and disposals of non-financial assets during the budget year.
<b>Schedule of budgeted revenues and expenses administered on behalf of government</b>	Identifies the main revenues and expenses administered on behalf of government.
<b>Schedule of budgeted assets and liabilities administered on behalf of government</b>	Shows the assets and liabilities administered on behalf of government.
<b>Schedule of budgeted administered cash flows</b>	Shows cash flows administered on behalf of government.
<b>Schedule of administered capital budget</b>	Shows details of planned administered capital expenditure.
<b>Schedule of property, plant, equipment and intangibles — summary of movement</b>	Discloses details of movements in administered non-financial assets.

## Abbreviations and conventions

The following notations may be used:

NEC/nec	not elsewhere classified
-	nil
..	not zero, but rounded to zero
na	not applicable (unless otherwise specified)
nfp	not for publication
\$m	\$ million
\$b	\$ billion

Figures in tables and in the text may be rounded. Figures in text are generally rounded to one decimal place, whereas figures in tables are generally rounded to the nearest thousand. Discrepancies in tables between totals and sums of components are due to rounding.

## Enquiries

Should you have any enquiries regarding this publication please contact Ms Kate McCormack in the Treasury on (02) 6263 2111.

A copy of this document can be located on the Australian Government Budget website at: <http://www.budget.gov.au>.



# **PORTFOLIO OVERVIEW**



# PORTFOLIO OVERVIEW

## PORTFOLIO RESPONSIBILITIES

The Treasury portfolio undertakes a range of activities aimed at achieving strong sustainable economic growth and the improved wellbeing of Australians. This entails the provision of policy advice to portfolio Ministers which seeks to promote a sound macroeconomic environment; effective government spending and taxation arrangements; and well functioning markets. It also entails the effective implementation and administration of policies that fall within the portfolio Ministers' responsibilities.

The **Treasury** produces outputs under four output groups – Macroeconomic, Fiscal, Revenue and Markets.

Macroeconomic group outputs include: domestic economic policy advice and forecasting; and international economic policy advice and assessment.

Fiscal group outputs include: budget policy advice and coordination; Commonwealth-State financial policy advice; and industry, environment and social policy advice.

Revenue group output is: taxation and income support policy advice.

Markets group outputs include: foreign investment policy advice and administration; financial system and corporate governance policy advice; competition and consumer policy advice; and actuarial services. In addition, the Royal Australian Mint is responsible for producing Australia's circulating coin and like products.

The **Australian Bureau of Statistics** is Australia's official statistical agency. Outputs are directed at informed decision-making, research and discussion within governments and the community, based on the provision of a high quality, objective and responsive national statistical service. Its outputs principally relate to the production of economic, population and social statistics.

The **Australian Competition and Consumer Commission** outputs are directed at enhanced social and economic welfare of the Australian community by fostering competitive, efficient, fair and informed Australian markets. Outputs are: compliance with competition, fair trading and consumer protection laws and appropriate remedies when the law is not followed; and competitive market structures and informed behaviour.

## *Portfolio Overview*

The **Australian Office of Financial Management** is responsible for the management of the Commonwealth's net debt portfolio. Its output – debt management – is directed at ensuring that the Commonwealth net debt portfolio is managed at least cost subject to the Government's policies and risk preferences.

The **Australian Prudential Regulation Authority** is the financial supervisor responsible for prudentially regulating the banking, other deposit taking, insurance and superannuation industries. Outputs aim at enhanced public confidence in Australia's financial institutions through a framework of prudential regulation which balances financial safety and efficiency, competition, contestability and competitive neutrality.

The **Australian Securities and Investments Commission (ASIC)** is the independent government body that enforces and administers the Corporations Law and Consumer Protection Law for investments, life and general insurance, superannuation and banking (except lending). Its outputs aim at a fair and efficient financial market characterised by integrity and transparency and supporting confident and informed participation of investors and consumers. Outputs include: policy and guidance about the laws administered by ASIC; comprehensive and accurate information on companies and corporate activity; compliance, monitoring and licensing of participants in the financial system to protect consumer interests and ensure market integrity; and enforcement activity to give effect to the laws administered by ASIC.

The **Australian Taxation Office** outputs are directed at effectively managed and shaped systems that support and fund services for Australians and give effect to social and economic policy through the tax, superannuation, excise and other related systems. Outputs include: shape, design and build administrative systems; management of revenue collection and transfers; compliance assurance and support revenue collection; compliance assurance and support for transfers and regulation of superannuation funds compliance with retirement income standards; and services to governments and agencies.

The **Corporations and Markets Advisory Committee** outputs are directed at confident and informed participation of investors and consumers in the financial system. Outputs include: recommendations to the responsible Minister on the Corporations Law; and the annual report, discussion papers and reports of the Committee.

The **Inspector-General of Taxation** seeks to improve the administration of the tax laws for the benefit of all taxpayers. This is to be achieved by identifying systemic issues in the administration of the tax laws and providing independent advice to the government on the administration of the tax laws.

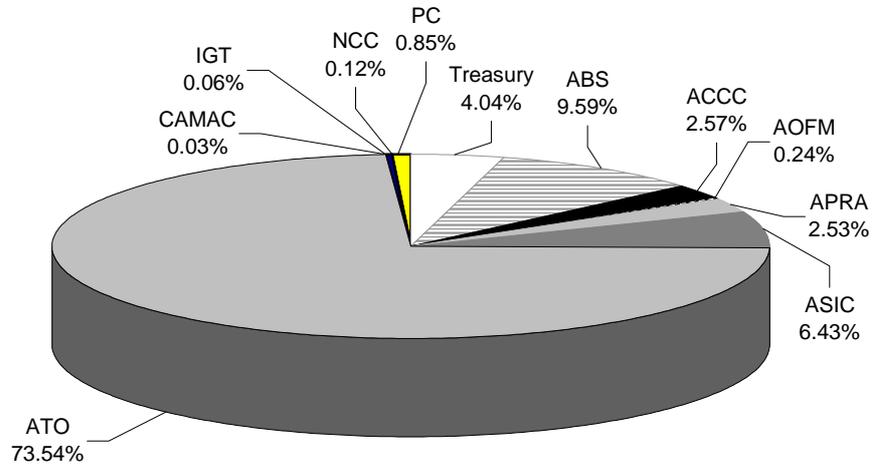
The **National Competition Council** is an independent advisory body for all Australian governments involved in implementing the National Competition Policy. Its outputs are aimed at the achievement of effective and fair competition reforms and better use of Australia's infrastructure for the benefit of the community. Outputs include: advice provided to governments on competition policy and infrastructure access issues; and clear, accessible public information on competition policy.

The **Productivity Commission** contributes to well informed policy decision-making and public understanding on matters relating to Australia's productivity and living standards, based on independent and transparent analysis from a community-wide perspective. Outputs include or relate to: government commissioned projects; performance reporting and other services to government bodies; regulation review activities; competitive neutrality complaints activities; and supporting research and activities and statutory annual reporting.

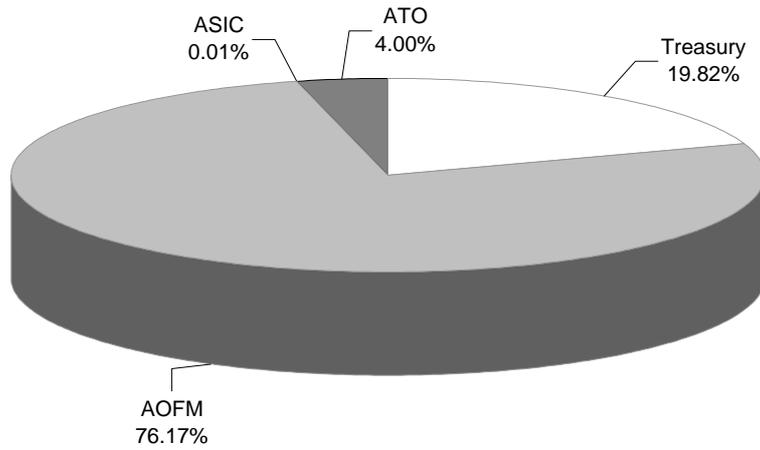
**Figure 1: Portfolio structure and outcomes**

<p style="text-align: center;"><b>Portfolio Minister - Treasurer</b> The Hon Peter Costello MP</p> <p style="text-align: center;"><b>Minister for Revenue and Assistant Treasurer</b> The Hon Mal Brough MP</p> <p style="text-align: center;"><b>Parliamentary Secretary to the Treasurer</b> The Hon Chris Pearce MP</p>
<p style="text-align: center;"><b>The Treasury</b> Secretary: Dr Ken Henry</p> <p style="text-align: center;"><b>Outcome 1:</b> Sound macroeconomic environment</p> <p style="text-align: center;"><b>Outcome 2:</b> Effective government spending and taxation arrangements</p> <p style="text-align: center;"><b>Outcome 3:</b> Well functioning markets</p>
<p style="text-align: center;"><b>Australian Bureau of Statistics</b> Statistician: Mr Dennis Trewin</p> <p style="text-align: center;">Informed decision-making, research and discussion within governments and the community, based on the provision of a high quality, objective and responsive national statistical service</p>
<p style="text-align: center;"><b>Australian Competition and Consumer Commission</b> Chairperson: Mr Graeme Samuel</p> <p style="text-align: center;">To enhance social and economic welfare of the Australian community by fostering competitive, efficient, fair and informed Australian markets</p>
<p style="text-align: center;"><b>Australian Office of Financial Management</b> Chief Executive Officer: Mr Neil Hyden</p> <p style="text-align: center;">To enhance the Commonwealth's capacity to manage its net debt portfolio, offering the prospect of savings in debt servicing costs and an improvement in the net worth of the Commonwealth over time</p>
<p style="text-align: center;"><b>Australian Prudential Regulation Authority</b> Chairman: Dr John Laker</p> <p style="text-align: center;">To enhance public confidence in Australia's financial institutions through a framework of prudential regulation which balances financial safety, efficiency, competition, contestability and competitive neutrality</p>
<p style="text-align: center;"><b>Australian Securities and Investments Commission</b> Chairman: Mr Jeffrey Lucy</p> <p style="text-align: center;">A fair and efficient market characterised by integrity and transparency and supporting confident and informed participation of investors and consumers</p>
<p style="text-align: center;"><b>Australian Taxation Office</b> Commissioner: Mr Michael Carmody</p> <p style="text-align: center;">Effectively managed and shaped systems that support and fund services for Australians and give effect to social and economic policy through the tax, superannuation, excise and other related systems</p>
<p style="text-align: center;"><b>Corporations and Markets Advisory Committee</b> Convenor: Mr Richard St John</p> <p style="text-align: center;">Fair and efficient financial markets characterised by integrity and transparency and supporting confident and informed participation of investors and consumers</p>
<p style="text-align: center;"><b>Inspector-General of Taxation</b> Inspector-General: Mr David Vos AM</p> <p style="text-align: center;">Improved administration of the tax laws for the benefit of all taxpayers</p>
<p style="text-align: center;"><b>National Competition Council</b> Acting President: Mr David Crawford</p> <p style="text-align: center;">The achievement of effective and fair competition reforms and better use of Australia's infrastructure for the benefit of the community</p>
<p style="text-align: center;"><b>Productivity Commission</b> Chairman: Mr Gary Banks</p> <p style="text-align: center;">Well informed policy decision-making and public understanding on matters relating to Australia's productivity and living standards, based on independent and transparent analysis from a community-wide perspective</p>

**Figure 2: Departmental appropriations for agencies in the Treasury portfolio**



**Figure 3: Administered appropriations for agencies in the Treasury portfolio**



## AUSTRALIAN GOVERNMENT INDIGENOUS EXPENDITURE

The agencies in the following table have Australian Government Indigenous Expenditure (AGIE) for the Treasury Portfolio.

**Portfolio table 1: Australian Government Indigenous Expenditure**

	Appropriations				Other	Total
	Bill	Bill	Special	Total		
	No. 1	No. 2	Approp	Approp		
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
<b>Treasury Portfolio</b>						
Australian Taxation Office						
2005-06	<b>1,591</b>	-	-	<b>1,591</b>	-	<b>1,591</b>
2004-05	1,576	-	-	1,576	-	1,576
Productivity Commission						
2005-06	<b>690</b>	-	-	<b>690</b>	-	<b>690</b>
2004-05	728	-	-	728	-	728
<b>Total AGIE 2005-06</b>	<b>2,281</b>	-	-	<b>2,281</b>	-	<b>2,281</b>
<i>Total AGIE 2004-05</i>	<i>2,304</i>	-	-	<i>2,304</i>	-	<i>2,304</i>

# AGENCY BUDGET STATEMENTS

Treasury .....	11
Australian Bureau of Statistics.....	53
Australian Competition and Consumer Commission.....	81
Australian Office of Financial Management .....	113
Australian Prudential Regulation Authority .....	145
Australian Securities and Investments Commission .....	177
Australian Taxation Office.....	213
Corporations and Markets Advisory Committee .....	247
Inspector-General of Taxation .....	269
National Competition Council.....	291
Productivity Commission.....	313

